OBJECTIVE

To describe the procedures for utilizing the Food and Drug Administration (FDA) Expanded Access Program (EAP) including individual patient and intermediate or large population treatment investigational new drug (IND) applications

GENERAL DESCRIPTION

Definitions

Expanded Access, (sometimes called Compassionate Use), is a mechanism to facilitate availability of investigational drugs (as early in the drug development process as possible) for patients with serious or immediately life-threatening disease or conditions for which there are no satisfactory alternative treatments.

The FDA defines an immediately life-threatening disease as a stage of a disease in which there is a reasonable likelihood that death will occur within a matter of months or in which premature death is likely without early treatment.

A Serious disease means a disease or condition associated with morbidity that has substantial impact on day-to-day functioning. Short-lived and self-limiting morbidity will usually not be sufficient, but the morbidity need not be irreversible, provided it is persistent or recurrent.

A treatment IND is a large scale expanded access program typically following resolution of phase III or during phase II where sufficient safety data is available.

General Requirements

The FDA will permit an investigational drug to be used under the expanded access program (EAP) after sufficient data have been collected to show that the drug “may be effective” or does not have unreasonable risks relative to the risk of the condition of treatment.
FDA describes three distinct categories of EAP based on the number of people who need access and the level of risk. An expanded access IND submission is required for each type of expanded access.

1. Individual patient IND, including emergency use IND (21 CFR 312.310) commonly held by treating physician or investigator for treatment of an individual patient.

2. Intermediate population treatment IND (21 CFR 312.315) commonly held by the sponsor (manufacturer) for use in a population smaller than a typical treatment IND or treatment protocol. The investigational drug for intermediate population treatment INDs may be in active development or may be an FDA approved drug that is unavailable or in limited supply.

3. Large population treatment IND or treatment protocol (21 CFR 312.320) commonly held by the sponsor for widespread treatment use. For a large population treatment INDs, the sponsor must be pursuing marketing approval.

Before submitting an Individual Patient IND to FDA, a physician or PI must confirm the manufacturer will provide the drug. If a large or intermediate scale EAP is available through the manufacture, the PI may coordinate access to the drug through the manufacturer’s approved Treatment IND rather than filing a separate Individual Patient IND.

FDA regulations require prospective review by the full convened IRB.

FDA policy specifies that "the provision for emergency use would rarely apply to a treatment protocol or treatment IND because these are planned uses of the test article and sufficient time is available to obtain IRB review and approval." In rare cases in which emergency use does apply for individual patients, administration takes place according to emergency use federal regulations (21 CFR 56.104) following procedures in the Emergency Use SOP.

The FDA identifies special considerations when a patient is to be treated under an EAP:

- **Drug Development**: In considering EAP use, individual needs must be balanced against societal needs. The FDA stipulates that expanded access use should not compromise enrollment or interfere with active clinical investigations that could support approval of the drug.

- **Informed Consent**: Informed consent is especially important in expanded access use situations because the subjects are desperately ill and particularly vulnerable. They will receive medications which have not been proven either safe or effective in a clinical setting. Both the setting and their desperation may work against their ability to make an informed
assessment of the risk involved. Therefore, the PI must ensure that potential subjects are fully aware of the risks involved in the participation.

- **Charging for Treatment INDs:** The FDA permits charging for the drug, agent, or biologic when used in an EAP when regulatory criteria are met. Therefore, the IRB must pay particular attention to EAPs in which the subjects will be charged for the cost of the drugs. If subjects will be charged for use of the test article, economically disadvantaged persons may inadvertently be excluded from participation. Charging for participation may preclude economically disadvantaged persons as a class from receiving access to test articles. The IRB must balance this interest against the possibility that unless the sponsor can charge for the drug, it will not be available for treatment use until it receives full FDA approval.

- **Regulatory Responsibilities:** Per FDA a licensed physician under whose immediate direction an investigational drug is administered for an expanded access use is considered an investigator assuming applicable regulatory responsibilities. An individual who submits an IND for expanded access use is considered a *sponsor-investigator*, assuming applicable responsibilities for sponsors and investigators (21 CFR 312.305(e)).

**RESPONSIBILITY**

Execution of SOP: IRB Chair, IRB Vice Chair, IRB Members, Office of Research Integrity (ORI) Staff, Principal Investigator (PI)/Study Personnel, Physician

**PROCEDURES**

**Individual Patient IND**

1. The physician or PI submits the following for full review by the convened IRB:
   - a completed General Information Sheet with the phrase "INDIVIDUAL PATIENT IND" in the title;
   - individual patient IND approval letter from FDA;
   - investigator’s brochure if applicable;
   - brief description of patient situation and treatment plan; and
   - copy of the informed consent form.

2. ORI staff screen the IRB submission and verify the IND number according to procedures described in the Initial Full Review SOP.

3. The IRB reviews the submission as outlined in the Initial Full Review SOP and according to federal regulations.
4. At the conclusion of treatment, the physician or PI reports a written summary of the results of the expanded access use, including any safety related information, to the IND sponsor or FDA and the IRB.

**Individual Patient IND with Central IRB Approval**

1. In cases where the expanded access protocol has received central IRB approval, UK may defer responsibility for IRB review of the individual patient use to the central IRB where appropriate agreements and required approvals are obtained consistent with the Off Site Research SOP.

**Individual Patient IND in an Emergency Situation**

1. In the rare cases in which an emergency requires that the patient be treated before a written IND submission can be made, the PI obtains authorization for individual use from FDA by telephone or electronic communication with subsequent submission of IND paperwork (21 CFR 312.310).

2. The PI follows procedures described in the Emergency Use SOP, submitting emergency use information directly to the IRB Chair, with the following addition:
   - documentation of FDA telephone or electronic authorization for emergency IND.

3. The IRB Chair, ORI staff, and the IRB follow review procedures as described in the Emergency Use SOP.

**Intermediate or Large Population Treatment IND**

1. The PI follows procedures described in the Initial Full Review SOP with the following additions and provisions:
   - inclusion of the phrase "TREATMENT IND" in the title on the General Information Sheet;
   - documentation of FDA treatment IND approval (i.e., correspondence from FDA or commercial sponsor, IND number printed on sponsor protocol); and
   - related materials including the treatment protocol, investigator’s brochure, informed consent form, and potential investigational drug costs.

2. ORI staff screen the IRB submission following procedures described in the Initial Full Review SOP.
3. The full IRB reviews the protocol as outlined in the Initial Full Review SOP and according to federal regulations.

4. At the conclusion of treatment, the physician or PI reports a written summary of the results of the expanded access use, including any safety related information, to the IND sponsor or FDA and the IRB.

REFERENCES
21 CFR 312.300
21 CFR 312.8